



TELEGRAM

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To: ALL DIPLOMATIC AND CONSULAR POSTS - ROUTINE

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From: SECSTATE WASHDC (STATE 109933 - ROUTINE)

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Subject: SUMMARY OF SPECIAL PROCESSING REQUIREMENTS

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220555

Introduction

1. This telegram transmits the updated summary of nationalities and/or circumstances in which additional clearance procedures beyond the standard CLASS namecheck are required for security-related reasons, in connection with issuance of nonimmigrant or immigrant visas. Numerous changes, which have been sent to the field individually since the transmission of the previous summary, Ref A, are included in this cable. The following is a compilation of all security advisory opinion (and in some cases advisory opinions other than security) and related namecheck requirements currently in effect. Posts should keep copies of this unclassified cable, as well as subsequent updates, in the interviewing/work area for ready reference. The full text of this cable will also be posted on the Consular Affairs intranet homepage, <http://caweb/>.

Applications Subject to Special Clearance Requirements

2. A visa application may require special clearance procedures for any of the following reasons:

- a) The CLASS namecheck returns a "DPT-00" hit, or an actual or quasi- hit (preceded by the letter "P") for any of the INA 212(a)(3) ineligibilities, relating to national security and foreign policy.

- b) The consular officer knows or has reasonable ground to believe that the applicant may be subject to any of the 212(a)(3) ineligibilities, regardless of the results of the CLASS namecheck, based on information supplied during the application process, or from other sources. This includes cases that may be politically sensitive and should therefore be reviewed by the Department even if no ineligibility exists.
- c) The applicant is of a nationality and/or category subject to country-specific clearance requirements. This includes countries subject to Presidential proclamations under INA Section 212(f), which suspends entry into the United States of specified nationality groups. Such proclamations are now in effect for Angola, Bosnia, Burma, Cuba, Sierra Leone and Sudan.

Types of Special Clearances

3. Posts are required to use one of several standardized cable formats for special clearances, depending on the applicant's nationality and specific circumstances. The required cables are described in detail under the specific country listings below. In general, the cable types are as follows:

- a) Donkey or Bear cables are requests for the Department's security advisory opinion. Once a Donkey or Bear cable is sent the post must suspend all action on the case until a reply is received.
- b) Eagle cables are requests for a namecheck by other Washington agencies. In general, posts may process Eagle cases to conclusion if no response to the cable is received within a specified number of days, which varies by applicant nationality.
- c) Horse, Pegasus and in a few instances Eagle cables are sent simultaneously with visa issuance.
- d) For most issued Chinese, Cuban, Russian and Vietnamese applicants posts also must mail in a copy of the visa application, in addition to any telegraphic clearances.

Illegal Technology Transfer Cases

4. Most special clearance procedures are triggered by clear and objective circumstances, such as applicant nationality or CLASS namecheck results. However, in cases of illegal technology transfer, falling within the purview of INA Section 212(a)(3)(A)(i)(II), the Department must

rely to a great extent on the observations and judgement of consular officers in the field to identify applicants of any nationality who may be subject to this ineligibility. To assist officers in this difficult and vitally important task the Department has compiled a list of policy objectives and critical technologies, which trigger special clearance requests. These were conveyed to posts in Ref C, and are summarized as follows.

5. In deciding to submit an application for review for reasons related to possible illegal technology transfer, the consular officer must determine whether the applicant's proposed activity in the United States would involve any of 16 sensitive technologies and might impinge on the United States' four broad policy objectives in the technology transfer field. The four policy objectives are:

- a) Stem the proliferation of weapons of mass destruction and missile delivery systems.
- b) Restrain the development of destabilizing conventional military capabilities in certain regions of the world.
- c) Prevent the transfer of arms and sensitive dual-use items to terrorist states, and
- d) Maintain U.S. advantages in certain militarily critical technologies.

6. In general, special clearance procedures related to possible illegal technology transfer are necessary if the consular officer believes that the applicant's proposed activity in the U.S. would involve one of the sensitive technologies on the Technology Alert List (enumerated below) and/or that activity might impinge on one of the four technology transfer policy objectives, as stated in Paragraph 5. However, for applicants from any of the countries designated by the Department to be state sponsors of terrorism, (Cuba, Iran, Iraq, Libya, North Korea, Sudan and Syria) consular officers should assume that any visit involving any of the technologies on the Technology Alert List will impinge on the policy objectives, and therefore a special clearance is mandatory under these circumstances.

7. The 16 sensitive technologies, which constitute the Technology Alert List, are as follows. Additional information on these technologies is also available online from the TecWorld homepage on the Department's intranet site, <http://tecworld.inr.state.gov/>.

(1) Conventional Munitions: technologies associated with

warhead and large caliber projectiles, fusing and arming systems;

(2) Nuclear Technology: technologies associated with the production and use of nuclear material for military applications;

(3) Missile/Missile Technology: technologies associated with air vehicles and unmanned missile systems;

(4) Aircraft and Missile Propulsion and Vehicular Systems: technologies associated with liquid and solid rocket propulsion systems, missile propulsion, rocket staging/separation mechanisms, aerospace thermal and high-performance structures;

(5) Navigation and Guidance Control: technologies associated with the delivery and accuracy of unguided and guided weapons, such as tracking and homing devices, internal navigation systems, vehicle and flight control systems;

(6) Chemical and Biotechnology Engineering: technologies associated with the development or production of biological and toxin agents, pathogens, biological weapons research;

(7) Remote Imaging and Reconnaissance: technologies associated with military reconnaissance efforts, such as drones, remotely piloted or unmanned vehicles, imagery systems, high resolution cameras;

(8) Advanced Computer/Microelectronic Technology: technologies associated with superconductivity supercomputing, microcomputer compensated crystal oscillators;

(9) Materials Technology: technologies related to the production of composite materials for structural functions in aircraft, spacecraft, undersea vehicles and missiles;

(10) Information Security: technologies associated with cryptographic systems to ensure secrecy of communications;

(11) Lasers and Directed Energy Systems: technologies associated with laser guided bombs, ranging devices, countering missiles;

(12) Sensors: technology associated with marine acoustics, missile launch calibration, night vision devices, high speed photographic equipment;

(13) Marine Technology: technology associated with submarines and deep submersible vessels, marine propulsion systems designed for undersea use and navigation, radar, acoustic/non-acoustic detection;

(14) Robotics: technologies associated with artificial intelligence, computer-controlled machine tools;

(15) Advanced Ceramics: technologies related to the Production of tanks, military vehicles and weapons systems;

(16) High Performance Metals and Alloys: technologies associated with military applications.

8. Ref B provides detailed instructions on how to request clearances for technology-related visa applications through the use of Visas Eagle Mantis and Visas Donkey Mantis cables. Following is a summary of those instructions.

9. The Visas Eagle Mantis is a no-response, pre-issuance clearance procedure that permits posts to process a case to conclusion after a ten working day suspense period. Post is not required to await a reply from the Department. This procedure may be used for all USG-sponsored applicants, including but not limited to USG agencies/entities such as the Department of Energy (DOE), a DOE-contracted national laboratory, USAID, the Department of Defense (DOD), DOD-contractors, and NASA.

10. The Visa Donkey Mantis procedure is a pre-issuance clearance procedure that requires post to await Department authorization before it may process a case to conclusion. It is used for any application that raises concerns related to possible illegal technology transfer that does not qualify for the Visas Eagle Mantis procedure. Posts should also use the Visas Donkey Mantis format for applicants otherwise eligible for Eagle Mantis processing but who need to travel sooner than the ten working day suspense period. Posts should note in the cable's subject line that it is an expedited request, and state in the body of the cable why expedited processing is necessary. Mantis procedures vary

somewhat by nationality, especially for Chinese and Vietnamese applicants, as well as for the state sponsors of terrorism identified in paragraph 6, so be sure to review fully the country specific clearance procedures, if any, for each applicant for whom a Mantis cable is being prepared. Please include the applicant's educational background and work experience in all Donkey Mantis cables.

Use of dot.dot Automated Cable Format

11. To facilitate the namecheck or SAO process, it is extremely important that posts generate all, repeat, all, clearance request cables from within the NIV and IV computer programs, utilizing the SAO Module to produce cables in the dot.dot format. Please include the nationality code, together with VISTA file number (if known) in the cable subject line. The SAO module is due to be added to an upcoming release of the IV/DV program within the next few months, at which time posts will be expected to produce all clearances for DV cases in the 'dot.dot' format as well.

12. All Donkey, Eagle, Bear, Horse, and Pegasus cables must be submitted in "dot.dot" format, including Mantis cables. Use of this format permits the FBI and other addressees to speed their processing of these cables because names and other details about visa applicants are presented in a format recognizable by automated systems. Failure to use the "dot.dot" format will result in processing delays.

13. Essentially, this format consists of a number of standard fields, each designated by a three-letter abbreviation preceded by a space and two periods. Addition of text-only paragraphs following the dot.dot portion of the cable is appropriate, and, in many such cables, necessary to provide key details about the applicant. VLO positive indicates the applicant has a class hit, which the SAO should consider. The complete text of the hit itself must be included in the cable. Detailed instructions on how to generate 'dot.dot' cables may be found in Chapter 14 of the NIV Users Manual (version 3.03.01) and in Chapter 20 of the IV Users Manual (version 2.02.00), which are also available online at the Consular Affairs intranet homepage, <http://caweb/>.

Expedited Clearances

14. If a post needs expedited processing of a name check or SAO, it is imperative that the post explain the urgency of the case and provide a tentative itinerary. Urgent cases usually involve medical emergencies, humanitarian concerns or USG interest in the traveler(s) early arrival in the U.S. Requests for expeditious handling should state expedited request in the subject line. (Posts should limit their requests to expedite to those situations outlined above).

How to Contact Us

15. The Coordination Division of the Visa Office (CA/VO/L/C) makes every attempt to respond promptly to SAO requests. However, complicated cases can take some time to resolve, particularly if there are other USG agency concerns to consider. If you wish to contact us about a pending case you may do so, via fax at (202) 663-1153 or 663-1154, cable, e-mail or phone (202) 663-1194. For a pending case include the date and number of your original cable and provide the full name of the visa applicant. Clearly state that it is a follow up request. In a cable include the words "Second Request," "Third Request," as appropriate, in the subject line. For e-mail, if you do not know the name of the officer handling your applicant's nationality you may use the "CA-VO-L-C" collective e-mail address. Posts are invited to contact the Coordination Division (unless instructed to contact CA/VO/L/A as noted below), with any questions about special processing requirements.

Individual country special processing requirements

16. The special processing requirements are presented below, alphabetically by nationality. For the most part the security advisory opinion (SAO) requirement is based on the applicant's nationality, but in two cases (Libya and Iraq) it is not only the nationality, but also the place of employment/residence which triggers the SAO. Please refer to the Iraq and Libya sections of this document for SAO requirements on certain third country nationals. The individual nationality clearance procedures listed below are also available online, by going to <http://caweb/ReciprocityWeb/index.htm>, and clicking on the button containing the first letter of the country you wish

to look up.

AFGHANISTAN

The United Nations Security Council adopted Resolution 1333 on December 19, 2000. That resolution, among other things, urges states to take steps to restrict the entry into or transit through their territory of all senior officials of the rank of deputy minister or higher in the Taliban, the equivalent rank of armed personnel under the control of the Taliban, and other senior advisors and dignitaries of the Taliban.

In order to facilitate a thorough review of cases within the scope of the resolution, posts should submit a Visas Donkey security advisory opinion request on any visa applicant in the following categories, regardless of the results of CLASS namechecks:

- 1) Any Taliban official at the rank of deputy minister or higher;
- 2) Any member of the armed forces under control of the Taliban with the rank of lieutenant colonel or above;
- 3) Any senior Taliban advisor who post feels plays an important role in the formation of Taliban policies;
- 4) Any individual whose stated purpose in traveling is to conduct business on behalf of the Taliban.

When a Visas Donkey security advisory opinion has been requested, the Department's response is required prior to visa issuance. If no other ineligibilities exist, the Department will consider a 212(a)(3)(C) finding (foreign policy grounds).

In addition to the above requirement, an advisory opinion (AO) request is required for any individual claiming to be a diplomatic representative of any faction in Afghanistan who seeks to travel to the U.S. on official business, and any dependents of such individuals. Cables should be slugged for CA/VO/L/A and SA/PAB, with the subject line Advisory Opinion Other Than Security: Afghan Diplomat. Posts may issue an A-3 visa to an Afghan applicant who will be working as a domestic employee for a diplomat of another nationality without an advisory opinion.

ANGOLA

I. Travel by UNITA officials and family:

Under the terms of Presidential Proclamation 7060 of December 12, 1997, posts must submit security advisory opinion requests for any UNITA (National Union for the Total Independence of Angola) official or adult family member (spouses, siblings, parents, adult children) of any UNITA official applying for any type of visa to the U.S. SAO requests should be slugged for CA/VO/L/C and AF/S, and should include AmEmbassy Luanda as an info addressee. Please include detailed information in the SAO on the UNITA official's current position and the purpose of the applicant's visit to the U.S. Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage by clicking on the link "Reciprocity."

II. Other travel

Posts must also submit an SAO request for any Angolan applicant planning to engage in any activity related to the following:

- 1) The sale, supply or making available of any aircraft or aircraft components, regardless of origin, to UNITA or to the territory of Angola other than through points of entry designated by the U.S. Treasury Department;
- 2) the insurance, engineering or servicing of any aircraft owned or controlled by UNITA;
- 3) the granting of permission to any aircraft to take off from, land in or overfly the U.S. if the aircraft is destined to land in or has taken off from the territory of Angola other than through points of entry designated by the U.S. Treasury Department;
- 4) The provision or making available of engineering and maintenance servicing, the certification of airworthiness, the payment of new claims against existing insurance contracts or the provision, renewal or making available of direct insurance to any aircraft registered in Angola other than those specified by the U.S. Treasury Department or that has flown into Angola other than through a port of entry specified by the U.S. Treasury Department.

SAOs submitted based on Angolan aircraft-related activities should be slugged for CA/VO/L/C, AF/S and EB/ESP, and should include AmEmbassy Luanda as an info addressee.

ARMENIA

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck Requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

BOSNIA

A Presidential proclamation signed on October 25, 1994, suspended the entry into the United States as immigrants and nonimmigrants certain aliens described in United Nations Security Council Resolution 942.

I. Non-official visas

Individuals in the following categories appear to be subject to 212(f) procedures and would require automatic referral to the Department through a Visas Donkey security advisory opinion before a visa could be issued. They include:

- 1) Members of the authorities, including legislative authorities, in those areas of the Republic of Bosnia and Herzegovina under the control of Bosnian Serb forces;

officers of the Bosnian Serb military and paramilitary forces; and those acting on behalf of such authorities or forces;

2) Persons found, after September 23, 1994, to have provided financial, material, logistical, military, or other tangible support to Bosnian Serb forces in violation of relevant United Nations Security Council resolutions;

3) Persons in or resident in those areas of the Republic of Bosnia and Herzegovina under the control of Bosnian Serb forces found to have violated or contributed to the violation of the measures set out in United Nations Security Council Resolution 820 of April 17, 1993, and United Nations Security Council Resolution 942 of September 23, 1994.

II. Official visas

Visas Bear security advisory opinion requests:

A Visas Bear telegram must be submitted for A, C-3, and G (except G-4) applications. When a Visas Bear security advisory opinion has been requested, the Department's response is required prior to visa issuance.

Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage by clicking on the link "Reciprocity."

BURMA

A Presidential proclamation signed on October 3, 1996, suspends the entry into the United States as immigrants and nonimmigrants senior officials of the Burmese government and other persons who formulate, implement, or benefit from policies that impede Burma's transition to democracy, and the immediate family members of such persons under Section 212(f) of the Immigration and Nationality Act.

Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage by clicking on the link "Reciprocity."

I. Non-official visas

Individuals in the following categories appear to be subject to 212(f) procedures by virtue of their positions and require automatic referral to the Department through a Visas Donkey security advisory opinion before a visa can be issued. They include:

- 1) Members of the State Peace and Development Council (SPDC) (formerly the State Law and Order Restoration Council (SLORC)) and their immediate families;
- 2) Government ministers and other senior Burmese government officials and their immediate families;
- 3) Senior officials of the Union Solidarity Development Association (USDA) and their immediate families;
- 4) Military above the rank of colonel and their immediate families, and
- 5) Civil servants above the rank of director-general and their immediate families.

When a Visas Donkey security advisory opinion has been requested, the Department's response is required prior to visa issuance.

II. Official visas

Visas Bear security advisory opinion requests

A Visas Bear telegram must be submitted for A, C-3, and G (except G-4) applications. No Visas Bear is required for applicants assigned to a Burmese mission in the United States or for working level support staff/visitors who support the work of Burmese missions in the U.S., including missions to international organizations. When a Visas Bear security advisory opinion has been requested, the Department's response is required prior to visa issuance.

CENTRAL AFRICAN REPUBLIC

I. Non-official travel: none

II. Official travel: Department concurrence required for certain A and G visa cases

The government offices of the Central African Republic have been unable or unwilling to meet their financial obligations in the United States. Therefore, all A and G visa applications (except G-4) of Central African Republic nationals who will take up permanent assignment on behalf of the CAR government at a CAR mission or at an international organization require the Department's concurrence prior to visa issuance. Applications for officials or employees of an international organization (G-4) or for temporary official travel to events such as the United Nations General Assembly, may be processed without seeking the Department's prior authorization. All SAO requests should be slugged for CA/VO/L/C and AF/C, S/CPR, and IO/UNP, with an info copy to AmEmbassy Bangui if the application is made in a third country.

CHINA, PEOPLE'S REPUBLIC of

I. General

Submission of visa applications and photographs.

A copy of the visa application (Form OF-156) of all nonimmigrant visa recipients, with a recent, original photograph firmly affixed (two photographs in the case of professional diplomatic couriers) must be sent directly and expeditiously to:

Northeast Regional Computer Support Center
1203 Nealis Avenue
Fort Monmouth, NJ 07703
Attn: Dept. IIS.

This procedure is in addition to the telegraphic name check and security advisory opinion requirements listed below. Exceptions to this procedure are:

- (1) No application or photograph need be submitted in cases involving chiefs and deputy chiefs of state, heads of government, chiefs of mission, their immediate families and accompanying crewmembers; and
- (2) No photograph need be provided if one has been submitted within the previous three years.

II. Non-official travel

Visas Eagle name check requests

Visas Eagle telegrams must be submitted for the following persons:

- (1) K nonimmigrant visa applicants;
- (2) immigrant visa applicants; and
- (3) applicants for refugee status.

These cases may be brought to conclusion 10 working days after submission of the Visas Eagle telegram unless otherwise advised by the Department.

Visas Eagle Mantis

(applies to posts in China only)

A Visas Eagle Mantis telegram must be submitted on Chinese applicants (only when applying at a China post) who are coming to study (other than undergraduate students under 30 years of age), teach, conduct research, engage in commercial activity, participate in an exchange program, attend meetings or conferences, or be temporarily employed or trained in a scientific or technical field on the Technology Alert List.

Visas Donkey Mantis (applies to all other posts)

A Visas Donkey Mantis telegram must be submitted on Chinese applicants (when applying outside of China) who are coming to study (other than undergraduate students under 30 years of age), teach, conduct research, engage in commercial activity, participate in an exchange program, attend meetings or conferences, or be temporarily employed or trained in a scientific or technical field on the Technology Alert List. The Department's response is required prior to issuance.

III. Official Travel

Visas Horse Name Check Requests

A Visas Horse telegram must be submitted immediately following the issuance of an A, C-3, or G visa.

Visas Bear Security Advisory Opinion Requests

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-

00 CLASS entries and possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram.

CUBA, REPUBLIC of

General

Processing in Cuba vs. Processing outside of Cuba

Expedited visa processing procedures took effect on May 17, 1999, for certain Cuban nationals in Cuba repeat in Cuba. The expedited procedures apply to all persons previously subject to the October 4, 1985, Presidential proclamation on Cuba with six exceptions. Visas Donkey and Visas Eagle procedures for Cuban visa applicants applying for visas outside of Cuba differ and are contained in section IV below.

B) Submission of Visa Applications and Photographs

A copy of the visa application (Form OF-156) of all nonimmigrant visa recipients, with a recent, original photograph firmly affixed (two photographs in the case of professional diplomatic couriers) must be sent directly and expeditiously to:

Washington Field Office
601 Fourth Street NW
Washington, D.C. 20535-0002
Attn: Stuart Hoyt.

(1) No application or photograph need be submitted in cases involving chiefs and deputy chiefs of state, heads of government, chiefs of mission, their immediate families and accompanying crewmembers; and

(2) No photograph need be provided if one has been submitted within the previous three years.

II. Official Travel

(a) Visas Bear Security Advisory Opinion Requests

A Visas Bear telegram must be submitted for all A C-3, and G visa applications. When a Visas Bear security advisory

opinion has been requested, the Department's response is required prior to visa issuance. USINT Havana must always be included as an info addressee on Visas Bear telegrams.

(b) Port of entry restrictions for A, C-3, G-1, and G-2 Visa holders

(1) Designated ports of entry

Cuban bearers of A, C-3, G-1, and G-2 visas may only enter the United States through one of the four designated ports of entry listed below:

New York City
Washington, D.C. (Dulles only)
Miami
Houston

There are no restrictions on the ports through which Cuban officials may depart the United States.

(2) Annotation of visas

The designated port(s) of entry which will be used should be annotated on the visa as follows: Entry at (name the designated port(s)). For officials issued multiple entry visas, all of the above-designated ports should be annotated. If the designated port of entry changes after issuance of the visa, a notation of that change, signed and sealed by a consular officer, should be made on the next available page of the passport. The designated port(s) of entry should be indicated in the required Visas Bear telegram.

III. For USINT Havana:

On January 5, 1999, the President announced measures designed to promote people-to-people contact between the United States and Cuba, particularly in the educational, cultural, scientific, athletic, professional and religious areas. In order to facilitate people-to-people contact, the procedures for handling visa applicants under the October 4, 1985, Presidential proclamation on Cuba, suspending the entry into the United States of certain employees and officers of the government of Cuba and the Communist party of Cuba under Section 212(f) of the Immigration and

Nationality Act (INA), were modified. There are only six categories of employees or officials of the government of Cuba or the Communist party of Cuba applying in/in Cuba who are subject to the Visas Donkey procedures.

A) The six categories of persons that remain subject to the proclamation and the Visas Donkey procedures are:

(1) the president and the vice president, a minister or vice minister of the government of Cuba;

(2) the president and the vice president of the National Assembly of Cuba;

(3) a politburo member, central committee department head or provincial first secretary of the communist party of Cuba;

(4) a senior military, intelligence, police official;

(5) a Cuban government or communist party officer or employee determined by the U.S. Interests Section to be a person of potential foreign policy concern to the United States; and

(6) a Cuban government or communist party officer or employee whose application is opposed by an interested USG agency within ten days of submission of the case to Washington. (USINT Havana will not be required to send a new Visas Donkey cable on such cases, as the Department will reference Havana's initial Visas Eagle cable when requesting that visa processing be suspended.)

B) Visas Eagle Namechecks at the USINT Havana

Employees or officers of the government of Cuba or the Communist party of Cuba who do not fall within the six Categories requiring security advisory opinions noted above are subject to a ten-working day Visas Eagle pre-issuance procedure. This means the Interests Section is required to send a Visas Eagle name check cable on such persons and is authorized to issue a visa after a ten (10)-working day (not calendar day) suspense period. The Interests Section is instructed to send a Visas Eagle telegram on a post-issuance basis for all other Cuban applicants (nonimmigrants, immigrants, and applicants for refugee status) who are between the ages of 21 and 55.

IV. For All Visa Issuing Posts Except USINT Havana:

On October 4, 1985, the President signed a proclamation suspending the entry into the United States as nonimmigrants of Cuban nationals who are officers or employees of the government of Cuba or the Communist party of Cuba under Section 212(f) of the INA. Due to the structure of the Cuban economy, this proclamation effectively requires that all other visa issuing posts submit security advisory opinion requests on nearly all categories of Cuban nationals. Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage, <http://caweb/>, by clicking on the link "Reciprocity."

A) Visas Donkey Security Advisory Opinion Requests

When a Visas Donkey security advisory opinion has been requested, the Department's response is required prior to visa issuance. In addition, USINT Havana must always be an info addressee on these telegrams.

For all visa issuing posts except USINT Havana, which should refer to paragraph III above, a Visas Donkey telegram must be submitted for the following categories of nonimmigrant visa applicants coming for non-official purposes:

- (1) any person, including a child, who presents a Cuban diplomatic or official passport;
- (2) any person who works in a Cuban government office, university, or state commercial enterprise, and is traveling for job-related purposes or whose travel is funded by the Cuban government;
- (3) any person who holds a professional or managerial position in a Cuban government office, university, or state commercial enterprise, and is traveling for job-related purposes or whose travel is funded by the Cuban government;
- (4) any Cuban resident who is a professional performer or artist;
- (5) any person who works as a manager or professional on a

project in another country on loan from Cuba;

(6) any person suspected of violating Cuban assets control regulations or of traveling to the United States on behalf of Cuban commercial enterprises;

(7) any Cuban who is applying for an individual crewmember (C-1/D) visa, regardless of the registry of the vessel or the applicant's position aboard; and

(8) any applicant on whom the consular officer wishes to have the Department's security advisory opinion.

B) Visas Eagle Name Checks for Applicants Outside of Cuba

Posts must send Visas Eagle telegrams on a pre-issuance basis for all Cuban applicants ages 16-80 who are applying for immigrant visas or refugee status and who are not subject to the Visas Donkey requirement. For Cuban applicants ages 16-80 who are applying for nonimmigrant visas and who are not subject to the visa Donkey requirement, posts may send a post-issuance Eagle telegram.

GEORGIA

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus namecheck requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

HAITI

The Department may not issue visas to aliens subject to Subsection 616 of the Commerce, Justice and State (CJS) Appropriations Act of FY99, Public Law 105-277, as amended by Subsection 618 of the CJS Appropriations Act of FY00, P.L. 106-113 (the DeWine Amendment). Persons subject to the legislation are aliens who have been credibly alleged to have ordered, carried out, or materially assisted in extrajudicial and political killings in Haiti. As the names of such persons have become known to the Department, we have included the names in the visa lookout system (CLASS). Even if the applicant's name does not appear in CLASS, a post that believes a visa applicant is subject to the legislation must send an SAO to bring the matter to the Department's attention.

P.L.105-277(Subsection 616 of CJS Appropriations Act FY99):

Sec. 616(a): None of the funds appropriated or otherwise made available in this act shall be used to issue visas to any person who:

(1) Has credibly alleged to have ordered, carried out, or materially assisted in the extrajudicial and political killings of Antoine Izmary, Guy Malary, Father Jean-Marie Vincent, Pastor Antoine Leroy, Jacques Fleurival, Mireille Durocher Bertin, Eugene Baillergeau, Michelange Hermann, Max Mayard, Romulus Dumarsais, Claude Yves Marie, Mario Beaubrun, Leslie Grimar, Joseph Chilove, Michel Gonzalez, and Jean-Hubert Feuille;

(2) Has been included in the list presented to former President Jean-Bertrand Aristide by former national security advisor Anthony Lake in December 1995, and acted upon by President Rene Preval;

(3) Was sought for an interview by the Federal Bureau of Investigation as part of its inquiry into the March 28, 1995, murder of Mireille Durocher Bertin and Eugene Baillergeau, Jr., and was credibly alleged to have ordered, carried out, or materially assisted in those murders, per a June 28, 1995, letter to the then minister of justice of the government of Haiti, Jean-Joseph Exume;

(4) Was a member of the Haitian high command during the

period 1991 through 1994, and has been credibly alleged to have planned, ordered, or participated with members of the Haitian armed forces in:

- (A) the September 1991 coup against any person who was a duly elected government official of Haiti (or a member of the family of such official), or
- (B) the murders of thousands of Haitians during the period 1991 through 1994; or

(5) Has been credibly alleged to have been a member of the paramilitary organization known as FRAPH who planned, ordered, or participated in acts of violence against the Haitian people.

P.L. 06-113 (subsection 618 of CJS appropriations act FY00)

Sec.618(a) none of the funds appropriated or otherwise made available by this act shall be expended for any purpose for which appropriations are prohibited by Section 616 of the Departments of Commerce, Justice, and State, the Judiciary, and related agencies Appropriations Act, 1999.

(b) subsection (a)(1) of Section 616 of that act is amended -- (1) by striking and after Gonzalez; and (2) by inserting before the semicolon at the end of the subsection Jean-Yvon Toussaint and Jimmy Lalanne.

IRAN

The following information is absolutely necessary for all/all Iranian visa applicants who require special clearances:

- Date and place of birth.
- Occupation (if retired, former occupation).
- Purpose of trip to the United States.
- Proposed travel dates
- Planned port of entry and exit.
- Planned place(s) of residence.
- Point of contact in the United States.

Failure to furnish this information will result in delays in SAO processing.

I. Official Travel

Visas Bear Security Advisory Opinion Requests

A Visas Bear telegram must be submitted for all Iranian A, C-3, and G visa applicants, regardless of the results of the CLASS namecheck. Once a Visas Bear advisory opinion has been requested, the Department's response is required prior to visa issuance.

II. Non-official Travel

A) Visas Donkey Security Advisory Opinion Requests:

Visas Donkey security advisory opinion request telegrams must be submitted for the following classes of Iranian immigrant and nonimmigrant visa applicants, in addition to those individuals who otherwise require security advisory opinions, such as DPT-00 entries and those possibly ineligible under INA 212(a)(3):

- 1) Officials and employees of the Iranian government, including the executive, legislative, and judicial branches. If applicants are affiliated with the government of Iran, they must explain their specific connection as well as their U.S. travel plans. The names and addresses of U.S. points of contact are necessary in order to determine the admissibility of the applicants;
- 2) Officers and employees of state-owned or state-controlled companies. If applicants are requesting B-1 visas, the cable should include details about the applicant's business in Iran, proposed U.S. business dealings, the name and address of U.S. firms involved, and the end use and final destination of any U.S. goods. This information is important in order to enforce trade sanctions and to identify people who may be providing material and financial support to terrorism;
- 3) Lawyers connected with the Iranian claims tribunal in The Hague;
- 4) Iranians who are known or believed to be religious leaders. If applicants are clerics they must explain their specific connection as well as their U.S. travel plans. The names and addresses of U.S. points of contact are necessary in order to determine the admissibility of the applicants;

5) Employees of the Islamic Republic News Agency.

Visas Donkey Mantis Security Advisory Opinion Requests

'Visas Donkey Mantis' security advisory opinion telegrams Must be submitted for Iranians involved in any aspect of the field of nuclear technology, including employees of nuclear industries, graduate-level students in the nuclear field, and persons coming for nuclear-related seminars, conferences, and exchanges. Donkey Mantis cables must provide full names, addresses and phone numbers of sponsoring individuals and institutions and contacts in the United States.

Donkey Mantis cables for F, J, or M visas in the nuclear field should state:

--the proposed course of study.

--name of school, and

--the source of funds.

If funding is provided by U.S. relatives, names and addresses of the relatives must also be furnished.

Information on the student's future employment in Iran, particularly with the government of Iran, is very important in determining eligibility under security related sections of the Immigration and Nationality Act.

Once a Visas Donkey or Visas Donkey Mantis advisory opinion has been requested, the Department's response is required prior to visa issuance.

Visas Eagle Name Check Requests

A Visas Eagle cable must be submitted for the following categories of Iranian visa applicants, unless they fall under any of the conditions for Visas Bear, Donkey or Donkey Mantis cables as stated above. Posts may process Visas Eagle cases to conclusion if no adverse information is received within 30 calendar days of transmission of the cable. Iranian Visas Eagle namechecks are valid for one year from date of issuance. The initial visa issued and all subsequent visas issued during that one-year period must be annotated with the date and cable number of the most recent Visas Eagle namecheck:

Nonimmigrants

1) All males between the ages of 18 and 60 who are residing

in Iran. For purposes of these procedures, all Iranian applicants shall be considered to be residents of Iran, regardless of where they are currently living and applying for their visas, unless they can establish that they have the equivalent of lawful permanent residence status in another country and in fact reside in that country. If it is not possible to determine an applicant's resident status definitively, the applicant shall be treated as a resident of Iran for the purposes of these procedures.

2) All Iranians who have been students in the U.S. at any time since 1977, or who plan to study or continue studies in the U.S., regardless of their Iranian residency status. (Graduate level students in the nuclear field must be cleared via the Donkey Mantis procedure, as described above). Eagle cables for F, J, or M visas should state:
--the proposed course of study.
--name of school, and
--the source of funds.

If funding is provided by U.S. relatives, names and addresses of the relatives must also be furnished. Information on the student's future employment in Iran, particularly with the government of Iran, is very important in determining eligibility under security sections of the Immigration and Nationality Act;

Immigrant Visa Applicants

- 1) All males between the ages of 18 and 60 residing in Iran. (see above for definition of residence),
- 2) All immigrant visa applicants who have lived in the U.S. for six months or more.

Post-issuance Visas Eagle Namecheck Requests

In lieu of the Visas Eagle procedure described above, a post-issuance Visas Eagle cable may be submitted for the following categories of Iranian nonimmigrant visa applicants. Upon finding such categories of applicants eligible, posts may issue the visa as soon as the cable has been sent:

- 1) Medical personnel (doctors, nurses and midwives) in private practice (i.e., not employed by a ministry,

university or large state hospital)

2) Primary and Secondary School Teachers.

A post-issuance Visas Eagle clearance remains valid for one year from the date of issuance. The initial visa issued and all subsequent visas issued during that year must be annotated with the date and cable number of the most recent post-issuance Visas Eagle cable.

Iranian visa applicants who do not fall into any of the above categories for Visas Bear, Donkey, Donkey Mantis or Eagle special clearance procedures may be processed to conclusion by posts without a telegraphic clearance request to the Department.

IRAQ

I. Non-official Travel

Visas Donkey Security Advisory Opinion Requests

A Visas Donkey telegram must be submitted for the following classes of Iraqi nationals over the age of 16 who are coming for non-official purposes, in addition to those individuals who otherwise require security advisory opinions, such as DPT-00 entries and possible ineligibility under INA 212(a)(3):

- 1) applicants for student visas;
- 2) present or former members of the Iraqi Baath party (formally known as the Arab Baath Socialist Party);
- 3) present or former members of the government of Iraq; and
- 4) present or former members of the Iraqi military (regardless of rank)

The Department's response is required prior to visa issuance. A clearance may be considered valid for two years and need not be repeated within that period unless the applicant otherwise requires an SAO.

II. Official Travel

Visas Bear Security Advisory Opinion Requests

A Visas Bear telegram must be submitted for the following

classes of applicants 16 years of age or older:

- 1) Iraqi nationals applying for A, C-3 or G visas; and
- 2) Third country nationals applying for A or G visas to work at the Iraqi Embassy, the Iraqi Mission to the United Nations, the Iraqi mission to any other international organization, or as household employees of any Iraqi A or G visa holder.

Once a Visas Bear advisory opinion has been requested, the Department's response is required prior to visa issuance.

KAZAKHSTAN

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus namecheck requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

KYRGYZSTAN

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-

00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus namecheck requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

LAOS

Visas Horse Name Check Requests

A Visas Horse telegram must be submitted immediately following the issuance of an A, C-3 or G visa.

Visas Bear SAO Requests

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries; possible ineligibility under INA 212(a)(3), etc.) must be submitted by a means of a Visas Bear telegram.

LIBERIA

The Presidential proclamation on Sierra Leone, issued October 10, 2000, affects the visa eligibility of certain Liberians

Under Section 212(f) of the Immigration and Nationality Act, the President signed a proclamation on October 10, 2000, restricting the entry into the United States as immigrants and nonimmigrants certain foreign nationals who plan, engage in, or benefit from activities that support the Revolutionary United Front or that otherwise impeded the peace process in Sierra Leone, and the spouses, children of any age, and parents of such persons. Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage, <http://caweb/>, by clicking on the link "Reciprocity."

Visas Donkey Security Advisory Opinions Requests

In order to facilitate a thorough review of cases affected by the Presidential proclamation, posts should submit a Visas Donkey security advisory opinion request on any visa applicants in the following categories, regardless of the results of CLASS namechecks:

- A) Any bearer of a Liberian diplomatic, official, or service passport;
- B) Ministers, deputy ministers, and top officials of the Liberian government;
- C) Military officers of field or higher grade and officers of equivalent ranks in the Anti-Terrorist Brigade (ATB), Special Security Services (SSS), Liberian National Police (LNP), Special Operations Branch/Division (SOD), and other security services;
- D) Senior officials of the Central Bank of Liberia, and directors general and their deputies of parastatal companies and companies with significant government participation;
- E) Other material supporters of President Charles Taylor or Liberian security services;
- F) Spouses, children of any age, and parents of individuals in the above categories.

When a Visas Donkey security advisory opinion has been requested, the Department's response is required prior to visa issuance.

In addition to the above requirements, a Visas Bear security advisory opinion cable is required for Liberian officials on permanent assignment to the Liberian Embassy in Washington, Consulate in New York and Liberian Mission to the United Nations. Applicants requesting official visas for TDY purposes, including meetings, do not require SAOs. G-4 visa applicants also are not/not subject to the SAO requirements. Visas Bear SAO requests should be slugged for CA/VO/L/C, AF/W, IO/UNP, and S/CPR, with AmEmbassy Monrovia as an info addressee.

LIBYA

Please note that, due to the interagency clearance process, Libyan SAO requests routinely require two to three months

to process. While we make every effort to expedite genuine emergency cases, applicants should apply well in advance of travel to accommodate current processing requirements.

Executive Orders 12543 and 12544 prohibit the transfer of property (including money) in the United States without a license by an individual or entity directly or indirectly associated with the government of Libya (GOL) or one of its entities. Therefore, posts are encouraged to provide as much information as possible on all Libyan applicants' occupations and source(s) of funds for U.S. travel, as well as any ties to the GOL. Applicants must also provide complete itineraries, including ports of entry/exit, contact names, phone numbers and addresses in the U.S.

I. Non-official Travel

Visas Donkey Security Advisory Requests

A Visas Donkey telegram must be submitted for the following classes of nonimmigrant and immigrant visa applicants between the ages 16 and 65 who are present or former members of the government of Libya or the Libyan military:

- 1) Libyan passport holders;
- 2) persons born in Libya of Libyan fathers (other than Israeli citizens who were born in Libya, but left the country before 1981);
- 3) third-country nationals.

Once a Visas Donkey advisory opinion has been requested, the Department's response is required prior to visa issuance. Third-country nationals living in Libya are/are subject to the same reciprocity schedule as Libyan nationals.

Post Check Visas Eagle for Non-Official Libyan Travel

Libyan visa applicants and third-country nationals who have lived in Libya for more than two years since 1981 and applying for visas for non-official travel may be processed using the Visas Eagle post-issuance procedure, unless they are/were former members of the Libyan government or military. The cable must include the FBI as an action addressee and must contain the minimum criteria

information: date and place of birth, occupation, purpose of trip to the United States, planned port of entry and exit, planned place of residence, and point of contact in the United States.

Visa Applications Involving Certain Sensitive Technologies

The Department has determined that it is not in the national interest to provide flight operations, aircraft maintenance, or nuclear-related training or study to Libyans and third-country nationals sponsored by Libyan entities. To enable the Department to evaluate whether a given area of training or study is proscribed, the SAO request must contain the following minimum information:

- 1) field of expertise;
- 2) educational background, including degrees and dates granted;
- 3) professional employment history;
- 4) focus and nature of past and present study or research;
- 5) detailed description of the proposed study or research program in the U.S.;
- 6) sponsoring institution, name of point of contact, and telephone number.

II. Official Travel

A Visas Bear telegram must be submitted for all Libyan applicants for G visas. The Department's response is required prior to visa issuance. Visas must be annotated to restrict travel to the five boroughs of New York City.
MOLDOVA -

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-

00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck Requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

MONGOLIA

Visas Bear Security Advisory Opinion Requests

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries and possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram.

NORTH KOREA (Democratic People's Republic Of Korea)

General

Submission of Visa Applications and Photographs

A copy of the visa application (Form OF-156) of all nonimmigrant visa recipients, with a recent, original photograph firmly affixed (two photographs in the case of professional diplomatic couriers) must be sent directly and expeditiously to:

Northeast Regional Computer Support Center
1203 Nealis Avenue
Fort Monmouth, New Jersey 07703
Attn: Dept. IIS.

This procedure is in addition to the telegraphic name check and security advisory opinion requirements listed below. Exceptions to this procedure are:

1) No application or photograph need be submitted in cases

involving chiefs and deputy chiefs of state, heads of government, chiefs of mission, their immediate families and accompanying crewmembers; and

2) No photograph need be provided if one has been submitted within the previous three years.

Visa Placed On Form OF-232

Due to the absence of diplomatic relations between the United States and North Korea, and in accordance with 22CFR 41.113(B), nonimmigrant visas may not be placed in North Korean passports. Instead, visas must be placed on Form OF-232.

I. Non-official Travel

'Visas Donkey' Security Advisory Opinion Requests

A Visas Donkey telegram must be submitted for all classes of immigrant and nonimmigrant visa applicants who are nationals of North Korea, or who carry North Korean passports, except for those cases requiring a Visas Bear security advisory opinion (see below). The Department's response is required prior to visa issuance.

II. Official Travel

Absent the de jure recognition of North Korea by the United States, individuals representing the North Korean government are not entitled to A-1, A-2, C-3, G-1 or G-2 status.

Visas Bear Security Advisory Opinions Requests

A 'Visas Bear' cable must be submitted on all G-3, G-4, and G-5 visa applications made by nationals of North Korea or those who carry North Korean passports. The Department's response is required prior to visa issuance.

Port of Entry Restrictions for G-3, G-4, and G-5 Visa Holders:

North Korean bearers of G-3, G-4, and G-5 visas may only enter the United States at Kennedy Airport in New York City, and their visas should be annotated accordingly.

There are no restrictions on the ports through which North Korean officials may depart the United States.

PAKISTAN

I. Non-official Travel

A Visas Donkey Mantis telegram must be submitted for all Pakistani nationals coming for non-official purposes whose activities in the United States may support Pakistan's nuclear program, including those within the following categories:

- 1) applicants who intend to procure commodities or technology on behalf of Pakistan's nuclear program, to receive education or training in support of that program's activities, or who are known to be actively engaged in that program;
- 2) applicants currently affiliated with or funded by the Pakistan Atomic Energy Commission (PAEC), the Khan Research Laboratory or other facilities or organizations with known connections to Pakistan's nuclear weapons program who intend to pursue studies or training in any field;
- 3) applicants who wish to pursue studies or training in nuclear engineering or in specific aspects of the nuclear fuel cycle, such as reprocessing, plutonium fuel fabrication, isotope separation, or heavy water production; and
- 4) applicants who wish to visit U.S. Department of Energy laboratories except in conjunction with IAEA-sponsored courses or programs related to medicine or agriculture.

The Department's response is required prior to visa issuance.

II. Official Travel

Visas Bear Security Advisory Opinion Requests

A Visas Bear' telegram must be submitted for any A, C-3, or G visa applicant whose purpose of travel is in furtherance of Pakistan's nuclear program. The Department's response is required prior to visa issuance.

RUSSIA

General

Submission of Visa Applications and Photographs

Applications for nonimmigrant visas may be processed without Departmental clearance in most cases, provided:

1) the applicant is not subject to one of the telegraphic namecheck (Visas Eagle or Visas Horse) procedures listed below; and

2) the original visa application (Form OF-156), along with a firmly affixed recent photograph and accompanying documentation, is sent directly and expeditiously to:

Northeast Regional Computer Support Center
1203 Nealis Avenue
Fort Monmouth, NJ 07703
Attention: Dept.IIS.

A copy of Form OF-156 should be retained at post.

When Telegraphic Clearance Is Required

In cases that require a security advisory opinion (see below) a copy of Form OF-156, with a recent, original photograph firmly affixed (two photographs in the case of diplomatic couriers) must also be submitted to the Northeast Regional Computer Support Center at the address provided above. Exceptions to this requirement are:

1) no application or photograph need be submitted in cases involving chiefs and deputy chiefs of state, heads of government, chiefs of mission, the immediate families and accompanying crewmembers (A, G and C-3 visa applicants); and

2) no photograph need be provided if one has been submitted within the previous three years.

I. Non-official Travel

Visas Eagle Name Check Requests

A. Visas Eagle telegrams must be submitted for K

nonimmigrant visa applicants, immigrant visa applicants, and applicants for refugee status who are ages 18-65. Cases may be brought to conclusion 15 working days after submission of the Visas Eagle telegram unless otherwise advised by the Department.

B. Visas Applications from Russian Citizens Who Are Ethnic Chechens:

There are no special processing requirements for ethnic Chechens, but in the instances noted below or when the officer is in doubt about an ethnic Chechen applicant who is otherwise eligible, an SAO request should be submitted.

Some Russian citizens who are ethnic Chechens have applied for visas to the U.S., claiming to be officials of their government. National passports of Ichkeria issued by Chechen authorities are not considered to be issued by competent authorities as required by INA Section 101(a)(30). Such documents do not meet the definition of passport and thus may not be visaed. Visas issued to ethnic Chechens and other Russian citizens are to be placed in their Russian passports.

Consular officer will need to consider the applicability of INA sections 212(a)(3)(B) and (3)(C), as well, on a case-by-case basis. For example, if the consular officer believes the visa applicant's purpose of travel will be to conduct fundraising, as defined by INA 212(a)(3)(B)(iii)(IV), to support a terrorist activity or a terrorist organization, the post must send an SAO. If an otherwise eligible applicant seeks to travel to the U.S. to conduct official business on behalf of the government of Chechnya, post should submit an SAO for possible 212(a)(3)(C) ineligibility on foreign policy grounds. To support a finding of ineligibility under 212(a)(3)(C), post would need to provide sufficient detail about the applicant and his/her political agenda during the proposed visit in order for the Department to make a thorough evaluation of the foreign policy considerations involved.

II. Official Travel

A. Visas Horse

A Visas Horse telegram must be submitted immediately

following the issuance of an A, C-3, or G visa.

B. Visas Bear

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries and possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

C. Visas Pegasus

Applicants from Russia who are DPT-00 CLASS entries and who are coming solely to attend pre-ministerial, ministerial, pre-summit, and White House meetings may be issued visas without obtaining the Department's clearance in advance provided that a Visas Pegasus telegram is sent to the Department immediately upon visa issuance.

Port Of Entry/Exit Restrictions for A, C-3, and G Visa Holders

Designated Ports of Entry and Exit

Russian bearers of A, C-3, and G visas may enter and exit the United States through one of the designated ports listed below:

- 1) All Ports of Entry In New York
- 2) Washington, D.C.
- 3) Boston, MA
- 4) San Francisco, CA
- 5) Houston, TX
- 6) Baltimore, MD
- 7) Miami, FL
- 8) Los Angeles, CA
- 9) Anchorage, AK
- 10) Seattle, WA
- 11) Chicago, IL

Annotation of Visas

Consular officers must annotate A, G, and C-3 visas issued to Russian nationals as follows: Entry/exit limited to POE's in Balt, NY, WashDC, Bos, SF, Hous, Mia, LA, Sea,

Anch, Chi.' The designated port(s) of entry/exit should also be indicated in the Visas Horse or Visas Pegasus telegram.

RWANDA

General - Non-official and Official Travel:

All posts are required to submit SAO requests on all Rwandans born before 1981 who are applying outside of Kigali for NIVs, IVs, refugee status or other travel documents, regardless of the visa classification requested. However, SAO's based on genocide concerns are no longer required for Rwandan applicants who have previously been cleared through the Department (CA/VO/L/C). Proof of previous clearance might include notes on the individual's application or file, or previous clearance cables. Issuance of a visa by itself or applicant's statements regarding a Department review should not be considered proof that CA/VO/L/C has reviewed the case. If post is unable to determine whether clearance has previously been obtained, or if post has other security related ineligibility concerns, a new SAO should be submitted. Visas issued to Rwandans should be annotated to reflect Department clearance, and the date on which such clearance was obtained (example: DOS clearance 5/29/01).

All SAOs (for both official and non-official travel) must include complete responses to the following questionnaire. Include Kigali as an info addressee and slug cable for CA/VO/L/C and AF/C.

Please note that the questionnaire has been revised and is not the same as the one previously transmitted to posts in Ref A. The complete new questionnaire is as follows:

- (1). Full name, including any aliases or nicknames.
- (2). Gender.
- (3). Place of birth (include country, prefecture, commune).
- (4). What form(s) of identification do you have in your possession now?

- (5). Describe all passports or travel documents you have held since April 1, 1994. Specify validity dates and full name to which the document was issued.
- (6). Are you Hutu, Tutsi, Twa or mixed?
- (7). What was your place of residence on April 6, 1994 (include country, prefecture, and commune)?
- (8). On what date did you leave Rwanda? Specify the exact dates and locations between the date you departed Rwanda and today's date. Why did you leave Rwanda?
- (9). If you were in Rwanda from April 6 to July 15, 1994, were you or any member of your immediate family (spouse, sibling, offspring, or parent) personally affected by events during the genocide? If so, explain.
- (10). Have you been accused of participating in the genocide, either by the government of Rwanda or others? If so, explain.
- (11). Did you commit any acts of violence or theft against another person or property in Rwanda between April 6 and July 15, 1994?
- (12). Did you any way encourage others to participate in acts of violence or theft against another person or property in Rwanda between April 6 and July 15, 1994?
- (13). What was your occupation in Rwanda prior to April 6, 1994?
- (14). Were any of your immediate family members (spouse, parents, siblings, children) have been in Rwanda since April 6, 1994?
- (15). Have any of your immediate family members (spouse, parents, siblings, children) been living outside Rwanda since April 6, 1994. If so, please specify the location and occupation(s) for each family member since April 6, 1994. Include specific dates.
- (16). Were you or any of your immediate family members (spouse, parents, siblings, children), employees of the government of Rwanda prior to July 15, 1994?

(17). Were you or any of your immediate family members (spouse, parents, siblings, children), ever a member of the Armed Forces of Rwanda (FAR), any army or a militia force, the Gendarmerie, Police Communal, Service de Renseignement, Presidential Guard, the Interahamwe, PALIR, or ALIR. If so, explain

(18). Were you or any of your immediate family members (spouse, parents, siblings, children) ever a member of a political party, particularly CDR(Coalition pour la Defense de la Republique) or MRND (Mouvement Revolutionnaire pour le Developpement), organization (civil society), or association in Rwanda. If so, explain.

SIERRA LEONE

Entry into the United States of certain categories of Sierra Leonean citizens has been prohibited by a Presidential proclamation enacted on January 14, 1998. Since that time the names of individuals targeted by that proclamation have been entered into CLASS under code DPT-00. Special clearance procedures for citizens of Sierra Leone therefore are necessary only under the following circumstances:

- a) CLASS namecheck returns a 00 hit or an actual or quasi entry (preceded by letter P) for any 212(a)(3) ineligibility -- i.e., terrorism or foreign policy, or:
- b) The consular officer has reason to believe an applicant may be ineligible under any part of 212(a)(3) based on information on the application or derived from other sources.

SOMALIA

I. Non-official Travel: none

Ii. Official Travel:

Visas Bear Security Advisory Opinion Requests

The United States does not consider any government to exist in Somalia and does not issue official or diplomatic visas to Somali nationals. The case of any Somali claiming official status and applying for an A, C-3, or G (except G-

4) visa must be submitted to the Department for an advisory opinion by means of a Visas Bear telegram. Such telegrams must be slugged for CA/VO/L/A, AF/E, and IO/UNP. Once a Visas Bear advisory opinion has been requested, the Department's response is required prior to visa issuance.

SUDAN

General

Non-official and Official Travel:

There are two special processing requirements for Sudanese. If an applicant falls into either or both categories, an SAO request is required. The first is for members or officials of the Sudanese government or armed forces, based on a Presidential proclamation enacted on November 22, 1996. Full text of the Presidential proclamation is available from the Consular Affairs intranet homepage, <http://caweb/>, by clicking on the link "Reciprocity.". SAOs should be slugged for CA/VO/L/C and AF/E. Following is a summary of the categories of officials subject to the Presidential proclamation and the SAO requirement:

- (1) Military officials with the rank of colonel and above;
- (2) Sudanese government officials with a rank of state minister (equivalent to vice-minister) and above;
- (3) All personnel working for the ministries of foreign affairs, defense, and interior;
- (4) Members of the National Assembly; and
- (5) Presidents and/or chairmen of Sudan's major parastatals.

Sudanese officials traveling to the U.S. on official business with the United Nations, the World Bank or the IMF are not subject to this requirement. However, these officials must provide a diplomatic note or other official evidence of their reasons for travel. Visas should be annotated to show that travel in the U.S. is restricted to within a 25-mile radius of Columbus Circle in New York or within a 25-mile radius of the White House in Washington, D.C. Applicants for A visas are also subject to the SAO requirement.

The second SAO requirement involves sanctions against Sudan. Posts should submit SAO requests on any individual

applying for any type of visa who fits into any one of the following categories:

- Individuals whose trip to the U.S. is being sponsored, supported and/or paid for by the government of Sudan.
- Individuals who through their proposed activities in the U.S. may have access to sensitive technology or proprietary knowledge, and may intend to export such technology or information.
- Applicants whom the consular officer has reason to believe will engage in trade involving Sudan and the U.S.
- Student and exchange visitor visa applicants (F, M, J), regardless of residence, who have overcome 214(b), and who the consular officer has reason to believe intend to study any item on the Technology Alert List. Posts should evaluate future study plans when deciding whether an applicant falls within this category (i.e. what does an ESL student plan to study after English?)
- A-3 or G-5 applicants serving missions other than Sudan's
SAO Format, Contents

Please include the following information in SAO requests, keyed to alphabetical letters:

- A) Source of financial support for U.S. trip (please be specific)
- B) Occupation or current activity, workplace (please address whether workplace or employer falls within the definition for a Government of Sudan entity)
- C) Specific activities planned in U.S., including contact names, company or school names, phone numbers, addresses and proposed itinerary
- D) Employment and academic history
- E) Area of expertise, interests. Please be as specific as possible when post has concerns regarding technology transfer, citing type of service, commodity or information to be purchased, sold or traded; proposed level of access

to technology, etc. If applicant plans to study, please try to determine future course of study, i.e. what does applicant plan to study after ESL classes? If applicant is attending conferences, meetings or speaking engagements, what precisely is the subject matter?

F) Any post comments on applicant's ties to the government of Sudan or proposed visit

G) Contact information (name, address, phone number for contacts at all U.S. destinations)

H) Intended activities after U.S. visit

I) Residence at time of application (also, how long has the applicant resided there?)

SAO requests based on this second requirement should be slugged for CA/VO/L/A, AF/E and EB/ESP unless access to or use of sensitive technology is involved, in which case CA/VO/L/C should also be included as an addressee on all SAO requests.

SYRIA

Syria is a designated state sponsor of terrorism. Although there are no mandatory special clearance procedures for any classes or categories of Syrian applicants, all Syrian visa applications should be scrutinized closely for potential illegal transfer of sensitive technology, as described above in paragraph 7 under the Technology Alert List.

TAJIKISTAN

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO Requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck Requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

TURKMENISTAN

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

UKRAINE

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO Requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck Requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

UZBEKISTAN

I. Non-official Travel: none.

II. Official Travel:

Visas Bear SAO Requests:

The cases of official and diplomatic visa applicants who otherwise require security advisory opinions, such as DPT-00 CLASS entries or possible ineligibility under INA 212(a)(3), must be submitted by means of a Visas Bear telegram unless the Visas Pegasus procedure applies (see below).

Visas Pegasus Namecheck Requests:

Applicants who are DPT-00 class entries and who are coming to attend pre-ministerial, ministerial, pre-summit, summit, and White House meetings may be issued visas without prior clearance from the Department, provided that a Visas Pegasus telegram is sent to the Department immediately upon issuance.

VIETNAM

Submission of Visa Applications and Photographs

A copy of the visa application (Form OF-156) of all nonimmigrant visa recipients, with a recent, original photograph firmly affixed (two photographs in the case of professional diplomatic couriers) must be sent directly and expeditiously to:

Northeast Regional Computer Support Center
1203 Nealis Avenue
Fort Monmouth, NJ 07703

Attention: Dept. IIS.

This procedure is in addition to the Security Advisory Opinion(SAO) requirements listed below. Exceptions to this procedure are:

- A) No application or photograph need be submitted in cases involving chief and deputy chief of state, heads of government, chiefs of mission, their immediate families and accompanying crew members; and
- B) No photographs need be provided if one has been submitted within the previous three years.

Non-official Travel

The requirement for submission of a Visas Eagle cables following the issuance to all applicants for F-1 visas coming to study in a non-scientific/technical field has been eliminated. No special clearance is necessary for Vietnamese students now except for those graduate students in scientific and technical fields, as outlined below in the Visas Donkey Mantis procedures.

Visas Eagle Namechecks

Visas Eagle cables are required for the following Vietnamese visa applicants:

- Former members of the military above the rank of major general (all members of the ARVN, Army of South Vietnam, excluded).
- Former members of the central government above the equivalent of an office director (all members of the RVN, former government of South Vietnam, excluded)
- Current members of the military and the central government of the ranks outlined above who are not covered by a Visas Horse or Visas Bear cable or when traveling privately.
- Government sponsored delegations not covered by Visas Horse or Visas Bear requirements and which meet the criteria outlined below.

Note: Eagle namechecks are not/not required for local or provincial officials unless such officials also play a significant role in the central government or in national party politics. The determination as to which politicians meet this criterion is left to posts.

Government-Sponsored Delegations

Recognizing that many delegations in Vietnam are nominally state-sponsored, posts in Vietnam may use their discretion to decide which groups must be forwarded as Eagle namechecks. The following criteria should be used:

A) Is the delegation traveling on official business with the U.S. Government or an international organization?

If so, submit post-issuance Visa Horse (or a Visas Bear for individuals with class hits).

B) Is the delegation concerned chiefly with fields listed on the Technology Alert List? In such a case, post must submit a Visas Donkey Mantis Security Advisory Opinion and wait for a Department response (see below).

C) If the delegation is chiefly concerned with telecommunications, primary industries like steel or oil, security-related or dual usage (military/other) items, an Eagle namecheck is required.

D) The level of participants in the delegations is also a factor for consideration. From state-owned enterprises, individuals with the title of vice-director and above in any of the industries outlined in criteria C should be cleared through the Visas Eagle process.

Delegations for which the subject of the visit remains outside of the fields mentioned above or the level of participants is lower than that which would normally trigger an Eagle namecheck request should be considered for submission as a Visas Eagle, if the itinerary might be of interest.

Visas Eagle Expedited as a Visas Donkey

Visas Eagle namechecks may be processed to conclusion ten working days after submission of the Visas Eagle cable unless otherwise advised by the Department. Posts should encourage applicants to apply well in advance of the anticipated travel date. Those few cases that are deemed emergencies or where U.S. Government interests may be adversely affected by the ten-day waiting period may be submitted as an expedited Visas Donkey. While posts are expected to use the normal route for Eagle namecheck processing, this alternative is available for limited

emergent cases.

Visas Donkey Mantis

All cases involving potential technology transfer should be reported in a Visas Donkey Mantis cable. Post should review the applications of all graduate students, business travelers, and temporary workers in scientific and technical fields with reference to the Technology Alert List. Once post submits a Donkey Mantis, the Department's response is required prior to visa issuance. The following information should be included in all Donkey Mantis cables:

- Date and place of birth.
- Occupation and place of employment
- Educational background
- Specific field of study or work
- Purpose of trip to the United States
- Proposed travel dates
- Point(s) of contact in the United States

Please note that lack of detailed information in these categories may result in processing delays.

5. Official Travel

Visas Horse Namecheck Requests

A Visas Horse cable must be submitted immediately following the issuance of A, C-3, or G visas.

Visas Bear Security Advisory Opinions

Official and diplomatic visa applicants who otherwise require SAOs, such as 00 class entries or possible ineligibilities under INA 212(a)(3), must be submitted by means of a Visas Bear cable. Department response is required prior to issuance.

YUGOSLAVIA, FEDERAL REPUBLIC OF (FRY)

I. Non-official Travel: none

II. Official Travel:

A 'Visas Bear' SAO request must be submitted on all A and G

visa applications made by diplomats and government officials of the Federal Republic of Yugoslavia for permanent assignment to the FRY Embassy Washington or to the United Nations. SAOs in the Visas Bear format should be slugged for CA/VO/L/C, EUR/SCE and IO/UNP. Once an SAO request has been sent, the Department's response is required prior to visa issuance.
POWELL

NOTE: PCH ADDEES PROCTED BY IRM.

Additional Addressees:
SPECIAL EMBASSY PROGRAM
BELGRADE POUCH
DUSHANBE POUCH
FREETOWN POUCH
PRISTINA POUCH

cc:
None

Distribution:

UTE7415

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ORIGIN VO-03

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NEA-00 NSAE-00 OCS-03 CAEX-01 PCH-08 PPT-01 SCT-00
CFPP-01 SSO-00 SS-00 SA-00 DSCC-00 PRM-01 SAS-00
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109933
SOURCE: DISKETTE.015903
DRAFTED BY: CA/VO/L/C:RCBEER -- 06/22/01 663-1246
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CA/VO/L:SKFISCHEL
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CA/VO/P:WBENT CA/VO/L/C:JRPRITCHET CA/VO/F/P:GCHAPMAN
CA/VO/F/S:JBRENNAN SS/S-O:KMERTEN

-----FCBDCD 231703Z /22

R 230000Z JUN 01
FM SECSTATE WASHDC
TO ALL DIPLOMATIC AND CONSULAR POSTS
SPECIAL EMBASSY PROGRAM
BELGRADE POUCH
DUSHANBE POUCH
FREETOWN POUCH
PRISTINA POUCH

UNCLAS STATE 109933

VISAS - FOR CONSULS GENERAL AND CONSULAR SECTION CHIEFS

E.O. 12958: N/A
TAGS: CVIS, PTER
SUBJECT: SUMMARY OF SPECIAL PROCESSING REQUIREMENTS

REF: (A) 00 STATE 109673, (B)99 STATE 158241,
(C) 00 STATE 220555

End Cable Text

James R Pritchett 09/25/2001 05:42:55 PM From DB/Inbox: Search Results

Recipient/Profile Information

Cable Recipients:

- No Recipients - LMDS Profiles/Office Symbols:
CA_VO_A1 CableXpress Folders:
- No Folders -